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ATTITUDES VS. ACTIONS

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BY DEFINITION, a social attitude is a behaviour pattern, anticipatory set or tendency, predisposition to specific adjustment to designated social situations, or, more simply, a conditioned response to social stimuli.¹ Terminological usage differs, but students who have concerned themselves with attitudes apparently agree that they are acquired out of social experience and provide the individual organism with some degree of preparation to adjust, in a well-defined way, to certain types of social situations if and when these situations arise. It would seem, therefore, that the totality of the social attitudes of a single individual would include all his socially acquired personality which is involved in the making of adjustments to other human beings.

But by derivation social attitudes are seldom more than a verbal response to a symbolic situation. For the conventional method of measuring social attitudes is to ask questions (usually in writing) which demand a verbal adjustment to an entirely symbolic situation. Because it is easy, cheap, and mechanical, the attitudinal questionnaire is rapidly becoming a major method of sociological and socio-psychological investigation. The technique is simple. Thus from a hundred or a thousand responses to the question "Would you get up to give an Armenian woman your seat in a street car?" the investigator derives the "attitude" of non-Armenian males towards Armenian females. Now the question may be constructed with elaborate skill and hidden with con-

summate cunning in a maze of supplementary or even irrelevant questions yet all that has been obtained is a symbolic response to a symbolic situation. The words "Armenian woman" do not constitute an Armenian woman of flesh and blood, who might be tall or squat, fat or thin, old or young, well or poorly dressed—who might, in fact, be a goddess or just another old and dirty hag. And the questionnaire response, whether it be "yes" or "no," is but a verbal reaction and this does not involve rising from the seat or stolidly avoiding the hurt eyes of the hypothetical woman and the derogatory states of other street-car occupants. Yet, ignoring these limitations, the diligent investigator will jump briskly from his factual evidence to the unwarranted conclusion that he has measured the "anticipatory behavior patterns" of non-Armenian males towards Armenian females encountered on street cars. Usually he does not stop here, but proceeds to deduce certain general conclusions regarding the social relationships between Armenians and non-Armenians. Most of us have applied the questionnaire technique with greater caution, but not I fear with any greater certainty of success.

Some years ago I endeavored to obtain comparative data on the degree of French and English antipathy towards dark-skinned peoples.² The informal questionnaire technique was used, but, although the responses so obtained were exceedingly consistent, I supplemented them with what I then considered an index to overt behavior. The hypothesis as then stated *seemed* entirely logical. "Whatever our

¹ See Daniel D. Droba, "Topical Summaries of Current Literature," *The American Journal of Sociology*, 1934, p. 513.

² "Race Prejudice: France and England," *Social Forces*, September, 1928, pp. 102-111.

attitude on the validity of 'verbalization' may be, it must be recognized that any study of attitudes through direct questioning is open to serious objection, both because of the limitations of the sampling method and because in classifying attitudes the inaccuracy of human judgment is an inevitable variable. In this study, however, there is corroborating evidence on these attitudes in the policies adopted by hotel proprietors. Nothing could be used as a more accurate index of color prejudice than the admission or non-admission of colored people to hotels. For the proprietor must reflect the group attitude in his policy regardless of his own feelings in the matter. Since he determines what the group attitude is towards Negroes through the expression of that attitude in overt behavior and over a long period of actual experience, the results will be exceptionally free from those disturbing factors which inevitably affect the effort to study attitudes by direct questioning."

But at that time I overlooked the fact that what I was obtaining from the hotel proprietors was still a "verbalized" reaction to a symbolic situation. The response to a Negro's request for lodgings might have been an excellent index of the attitude of hotel patrons towards living in the same hotel as a Negro. Yet to ask the proprietor "Do you permit members of the Negro race to stay here?" does not, it appears, measure his potential response to an actual Negro.

All measurement of attitudes by the questionnaire technique proceeds on the assumption that there is a mechanical relationship between symbolic and non-symbolic behavior. It is simple enough to prove that there is no *necessary* correlation between speech and action, between response to words and to the realities they symbolize. A parrot can

be taught to swear, a child to sing "Frankie and Johnny" in the Mae West manner. The words will have no meaning to either child or parrot. But to prove that there is no *necessary* relationship does not prove that such a relationship may not exist. There need be no relationship between what the hotel proprietor says he will do and what he actually does when confronted with a colored patron. Yet there may be. Certainly we are justified in assuming that the verbal response of the hotel proprietor would be more likely to indicate what he would actually do than would the verbal response of people whose personal feelings are less subordinated to economic expediency. However, the following study indicates that the reliability of even such responses is very small indeed.

Beginning in 1930 and continuing for two years thereafter, I had the good fortune to travel rather extensively with a young Chinese student and his wife.³ Both were personable, charming, and quick to win the admiration and respect of those they had the opportunity to become intimate with. But they were foreign-born Chinese, a fact that could not be disguised. Knowing the general "attitude" of Americans towards the Chinese as indicated by the "social distance" studies which have been made, it was with considerable trepidation that I first approached a hotel clerk in their company. Perhaps that clerk's eyebrows lifted slightly, but he accommodated us without a show of hesitation. And this in the "best" hotel in a small town noted for its narrow and bigoted "attitude" towards Orientals. Two months later I passed that way again, phoned the hotel and asked if they would accommodate

³ The results of this study have been withheld until the present time out of consideration for their feelings.

"an important Chinese gentleman." The reply was an unequivocal "No." That aroused my curiosity and led to this study.

In something like ten thousand miles of motor travel, twice across the United States, up and down the Pacific Coast, we met definite rejection from those asked to serve us just once. We were received at 66 hotels, auto camps, and "Tourist Homes," refused at one. We were served in 184 restaurants and cafes scattered throughout the country and treated with what I judged to be more than ordinary consideration in 72 of them. Accurate and detailed records were kept of all these instances. An effort, necessarily subjective, was made to evaluate the overt response of hotel clerks, bell boys, elevator operators, and waitresses to the presence of my Chinese friends. The factors entering into the situations were varied as far and as of often as possible. Control was not, of course, as exacting as that required by laboratory experimentation. But it was as rigid as is humanly possible in human situations. For example, I did not take the "test" subjects into my confidence fearing that their behavior might become self-conscious and thus abnormally affect the response of others towards them. Whenever possible I let my Chinese friend negotiate for accommodations (while I concerned myself with the car or luggage) or sent them into a restaurant ahead of me. In this way I attempted to "factor" myself out. We sometimes patronized high-class establishments after a hard and dusty day on the road and stopped at inferior auto camps when in our most presentable condition.

In the end I was forced to conclude that those factors which most influenced the behavior of others towards the Chinese had nothing at all to do with race. Quality and condition of clothing, ap-

pearance of baggage (by which, it seems, hotel clerks are prone to base their quick evaluations), cleanliness and neatness were far more significant for person to person reaction in the situations I was studying than skin pigmentation, straight black hair, slanting eyes, and flat noses. And yet an air of self-confidence might entirely offset the "unfavorable" impression made by dusty clothes and the usual disorder to appearance consequent upon some hundred miles of motor travel. A supercilious desk clerk in a hotel of noble aspirations could not refuse his master's hospitality to people who appeared to take their request as a perfectly normal and conventional thing, though they might look like tin-can tourists and two of them belong to the racial category "Oriental." On the other hand, I became rather adept at approaching hotel clerks with that peculiar crab-wise manner which is so effective in provoking a somewhat scornful disregard. And then a bland smile would serve to reverse the entire situation. Indeed, it appeared that a genial smile was the most effective password to acceptance. My Chinese friends were skillful smilers, which may account, in part, for the fact that we received but one rebuff in all our experience. Finally, I was impressed with the fact that even where some tension developed due to the strangeness of the Chinese it would evaporate immediately when they spoke in unaccented English.

The one instance in which we were refused accommodations is worth recording here. The place was a small California town, a rather inferior auto-camp into which we drove in a very dilapidated car piled with camp equipment. It was early evening, the light so dim that the proprietor found it somewhat difficult to decide the genus *voyageur* to which we belonged. I left the car and spoke to

him. He hesitated, wavered, said he was not sure that he had two cabins, meanwhile edging towards our car. The realization that the two occupants were Orientals turned the balance or, more likely, gave him the excuse he was looking for. "No," he said, "I don't take Japs!" In a more pretentious establishment we secured accommodations, and with an extra flourish of hospitality.

To offset this one flat refusal were the many instances in which the physical peculiarities of the Chinese served to heighten curiosity. With few exceptions this curiosity was considerably hidden behind an exceptional interest in serving us. Of course, outside of the Pacific Coast region, New York, and Chicago, the Chinese physiognomy attracts attention. It is different, hence noticeable. But the principal effect this curiosity has upon the behavior of those who cater to the traveler's needs is to make them more attentive, more responsive, more reliable. A Chinese companion is to be recommended to the white traveling in his native land. Strange features when combined with "human" speech and action seems, at times, to heighten sympathetic response, perhaps on the same principle that makes us uncommonly sympathetic towards the dog that has a "human" expression in his face.

What I am trying to say is that in only one out of 251 instances in which we purchased goods or services necessitating intimate human relationships did the fact that my companions were Chinese adversely affect us. Factors entirely unassociated with race were, in the main, the determinant of significant variations in our reception. It would appear reasonable to conclude that the "attitude" of the American people, as reflected in the behavior of those who are for pecuniary reasons presumably most sensitive to the

antipathies of their white clientele, is anything but negative towards the Chinese. In terms of "social distance" we might conclude that native Caucasians are not averse to residing in the same hotels, auto-camps, and "Tourist Homes" as Chinese and will with complacency accept the presence of Chinese at an adjoining table in restaurant or cafe. It does not follow that there is revealed a distinctly "positive" attitude towards the Chinese, that whites prefer the Chinese to other whites. But the facts as gathered certainly preclude the conclusion that there is an intense prejudice towards the Chinese.

Yet the existence of this prejudice, very intense, is proven by a conventional "attitude" study. To provide a comparison of symbolic reaction to symbolic social situations with actual reaction to real social situations, I "questionnaired" the establishments which we patronized during the two year period. Six months were permitted to lapse between the time I obtained the overt reaction and the symbolic. It was hoped that the effects of the actual experience with Chinese guests, adverse or otherwise, would have faded during the intervening time. To the hotel or restaurant a questionnaire was mailed with an accompanying letter purporting to be a special and personal plea for response. The questionnaires all asked the same question, "Will you accept members of the Chinese race as guests in your establishment?" Two types of questionnaire were used. In one this question was inserted among similar queries concerning Germans, French, Japanese, Russians, Armenians, Jews, Negroes, Italians, and Indians. In the other the pertinent question was unencumbered. With persistence, completed replies were obtained from 128 of the establishments we had visited; 81 resta-

rants and cafes and 47 hotels, auto-camps, and "Tourist Homes." In response to the relevant question 92 per cent of the former and 91 per cent of the latter replied "No." The remainder replied "Uncertain; depend upon circumstances." From the woman proprietor of a small auto-camp I received the only "Yes," accompanied by a chatty letter describing the nice visit she had had with a Chinese gentleman and his sweet wife during the previous summer.

A rather unflattering interpretation might be put upon the fact that those establishments who had provided for our

It is impossible to make direct comparison between the reactions secured through questionnaires and from actual experience. On the basis of the above data it would appear foolhardy for a Chinese to attempt to travel in the United States. And yet, as I have shown, actual experience indicates that the American people, as represented by the personnel of hotels, restaurants, etc., are not at all averse to fraternizing with Chinese within the limitations which apply to social relationships between Americans themselves. The evaluations which follow are

TABLE I
DISTRIBUTION OF RESULTS FROM QUESTIONNAIRE STUDY OF ESTABLISHMENT "POLICY" REGARDING
ACCEPTANCE OF CHINESE AS GUESTS

Replies are to the question: "Will you accept members of the Chinese race as guests in your establishment?"

	HOTELS, ETC., VISITED		HOTELS, ETC., NOT VISITED		RESTAURANTS, ETC., VISITED		RESTAURANTS, ETC., NOT VISITED	
	1*	2*	1	2	1	2	1	2
Total.....	47		32		81		96	
Number replying.....	22	25	20	12	43	38	51	45
No.....	20	23	19	11	40	35	37	41
Undecided: depend upon circum- stances.....	1	2	1	1	3	3	4	3
Yes.....	1	0	0	0	0	0	0	1

* Column (1) indicates in each case those responses to questionnaires which concerned Chinese only. The figures in columns (2) are from the questionnaires in which the above was inserted among questions regarding Germans, French, Japanese, etc.

needs so graciously were, some months later, verbally antagonistic towards hypothetical Chinese. To factor this experience out responses were secured from 32 hotels and 96 restaurants located in approximately the same regions, but uninfluenced by this particular experience with Oriental clients. In this, as in the former case, both types of questionnaires were used. The results indicate that neither the type of questionnaire nor the fact of previous experience had important bearing upon the symbolic response to symbolic social situations.

undoubtedly subject to the criticism which any human judgment must withstand. But the fact is that, although they began their travels in this country with considerable trepidation, my Chinese friends soon lost all fear that they might receive a rebuff. At first somewhat timid and considerably dependent upon me for guidance and support, they came in time to feel fully self-reliant and would approach new social situations without the slightest hesitation.

The conventional questionnaire undoubtedly has significant value for the

measurement of "political attitudes." The presidential polls conducted by the *Literary Digest* have proven that. But a "political attitude" is exactly what the questionnaire can be justly held to measure; a verbal response to a symbolic situation. Few citizens are ever faced with the necessity of adjusting themselves to the presence of the political leaders whom, periodically, they must vote for—or

men may meet and adjust in some way one to the other.

The questionnaire is probably our only means of determining "religious attitudes." An honest answer to the question "Do you believe in God?" reveals all there is to be measured. "God" is a symbol; "belief" a verbal expression. So here, too, the questionnaire is efficacious. But if we would know the emotional

TABLE II
DISTRIBUTION OF RESULTS OBTAINED FROM ACTUAL EXPERIENCE IN THE SITUATION SYMBOLIZED IN THE QUESTIONNAIRE STUDY

CONDITIONS	HOTELS, ETC.		RESTAURANTS, ETC.	
	Accompanied by investigator	Chinese not so accompanied at inception of situation*	Accompanied by investigator	Chinese not so accompanied at inception of situation
Total	55	12	165	19
Reception very much better than investigator would expect to have received had he been alone, but under otherwise similar circumstances.....	19	6	63	9
Reception different only to extent of heightened curiosity, such as investigator might have incurred were he alone but dressed in manner unconventional to region yet not incongruous.....	22	3	76	6
Reception "normal".....	9	2	21	3
Reception perceptibly hesitant and not to be explained on other than "racial" grounds.....	3	1	4	1
Reception definitely, though temporarily, embarrassing.....	1	0	1	0
Not accepted.....	1	0	0	0

* When the investigator was not present at the inception of the situation the judgments were based upon what transpired after he joined the Chinese. Since intimately acquainted with them it is probable that errors in judgment were no more frequent under these conditions than when he was able to witness the inception as well as results of the situation.

against. Especially is this true with regard to the president, and it is in relation to political attitudes towards presidential candidates that we have our best evidence. But while the questionnaire may indicate what the voter will do when he goes to vote, it does not and cannot reveal what he will do when he meets Candidate Jones on the street, in his office, at his club, on the golf course, or wherever two

responsiveness of a person to the spoken or written word "God" some other method of investigation must be used. And if we would know the extent to which that responsiveness restrains his behavior it is to his behavior that we must look, not to his questionnaire response. Ethical precepts are, I judge, something more than verbal professions. There would seem little to be gained from

asking a man if his religious faith prevents him from committing sin. Of course it does—on paper. But “moral attitudes” must have a significance in the adjustment to actual situations or they are not worth the studying. Sitting at my desk in California I can predict with a high degree of certainty what an “average” business man in an average Mid-Western city will reply to the question “Would you engage in sexual intercourse with a prostitute in a Paris brothel?” Yet no one, least of all the man himself, can predict what he would actually do should he by some misfortune find himself face to face with the situation in question. His moral “attitudes” are no doubt already stamped into his personality. But just what those habits are which will be invoked to provide him with some sort of adjustment to this situation is quite indeterminate.

It is highly probable that when the “Southern Gentleman” says he will not permit Negroes to reside in his neighborhood we have a verbal response to a symbolic situation which reflects the “attitudes” which would become operative in an actual situation. But there is no need to ask such a question of the true “Southern Gentleman.” We knew it all the time. I am inclined to think that in most instances where the questionnaire does reveal non-symbolic attitudes the case is much the same. It is only when we cannot easily observe what people do in certain types of situations that the questionnaire is resorted to. But it is just here that the danger in the questionnaire technique arises. If Mr. A adjusts himself to Mr. B in a specified way we can deduce from his behavior that he has a certain “attitude” towards Mr. B and, perhaps, all of Mr. B’s class. But if no such overt adjustment is made it is impossible to discover what A’s adjustment

would be should the situation arise. A questionnaire will reveal what Mr. A writes or says when confronted with a certain combination of words. But not what he will do when he meets Mr. B. Mr. B is a great deal more than a series of words. He is a man and he acts. His action is not necessarily what Mr. A “imagines” it will be when he reacts verbally to the symbol “Mr. B.”

No doubt a considerable part of the data which the social scientist deals with can be obtained by the questionnaire method. The census reports are based upon verbal questionnaires and I do not doubt their basic integrity. If we wish to know how many children a man has, his income, the size of his home, his age, and the condition of his parents, we can reasonably ask him. These things he has frequently and conventionally converted into verbal responses. He is competent to report upon them, and will do so accurately, unless indeed he wishes to do otherwise. A careful investigator could no doubt even find out by verbal means whether the man fights with his wife (frequently, infrequently, or not at all), though the neighbors would be a more reliable source. But we should not expect to obtain by the questionnaire method his “anticipatory set or tendency” to action should his wife pack up and go home to Mother, should Elder Son get into trouble with the neighbor’s daughter, the President assume the status of a dictator, the Japanese take over the rest of China, or a Chinese gentleman come to pay a social call.

Only a verbal reaction to an entirely symbolic situation can be secured by the questionnaire. It may indicate what the responder would actually do when confronted with the situation symbolized in the question, but there is no assurance that it will. And so to call the response

a reflection of a "social attitude" is to entirely disregard the definition commonly given for the phrase "attitude." If social attitudes are to be conceptualized as partially integrated habit sets which will become operative under specific circumstances and lead to a particular pattern of adjustment they must, in the main, be derived from a study of humans behaving in actual social situations. They must not be imputed on the basis of questionnaire data.

The questionnaire is cheap, easy, and mechanical. The study of human be-

havior is time consuming, intellectually fatiguing, and depends for its success upon the ability of the investigator. The former method gives quantitative results, the latter mainly qualitative. Quantitative measurements are quantitatively accurate; qualitative evaluations are always subject to the errors of human judgment. Yet it would seem far more worth while to make a shrewd guess regarding that which is essential than to accurately measure that which is likely to prove quite irrelevant.

THE ROCKEFELLER FOUNDATION

Social Science Program for 1933

President Max Mason, in commenting upon the work of the Foundation during 1933, directed attention to the fact that because this period "has been marked by economic, social, and political stress in many parts of the world, giving rise to pressing problems of national and international scope," the Foundation, while carrying on its regular program in the advancement of knowledge through selected fields, has chosen for intensive study and work "those subfields which contribute more directly to the general problem of human behavior, with the aim of control through understanding." Accordingly, "in the social sciences the problems of economic structure and process, international relations, and community organization and planning have been considered of principal importance."

Of a total of \$9,890,806.31 contributed during 1933, for various philanthropic projects, \$1,636,000 was appropriated for the social sciences. Information Service of the Rockefeller Foundation summarizes these grants as follows:

In a general program aiding the social sciences as a whole, support was given to twenty institutional centers in the United States, Canada, Europe, the Near East, and the Orient.

In support of a program of specific research in economic planning and control, appropriations were made in 1933 to the National Bureau of Economic Research, New York City; to the Financial Section and Economic Intelligence Service of the League of Nations; to the Economic Foundation, New York City, for a study of the history of prices; to the University of Louvain, Belgium, for researches on the business cycle; and to the Industrial Relations Counselors, New York City, for unemployment studies. In the field of international relations, grants were made in 1933 to the Foreign Policy Association, New York City; the Fiscal Committee of the League of Nations, for a study of international taxation problems; the Geneva Research Center, Switzerland; the American Council of the Institute of Pacific Relations; the German School of Politics, Berlin; and the American Geographical Society, for the preparation of a map of Hispanic America on a 1 to 1,000,000 scale. For research in community organization and planning, grants were made to the Social Sciences Research Council's Committee on Government Statistics and Information Service, Washington, D. C.; to the Science Advisory Board, Washington, D. C.; and to the Joint Committee on Research of the Community Council of Philadelphia, Pa.

During 1933, the Rockefeller Foundation provided funds with which 208 active fellowships were maintained in the social sciences. A special fellowship program in agricultural economics and rural sociology which had been supported over a five-year period came to an end, June 30, 1933. In the final year there were 22 men holding fellowships.

Emergency Grants: Grants totaling \$589,000 were made by a special trustee committee of the Foundation in support of studies of pressing economic problems. Six research agencies and two universities received such aid in conducting special investigations: the Brookings Institution for three concurrent economic studies; the Social Science Research Council for studies of relief cases, unemployment reserves and relief, national policy in international economic relations, and the Tennessee Valley development; the American Municipal Association for the work of its Advisory Service on Public Works; the Slum Clearance Committee of New York for its preliminary program; Columbia University for a study of the effects of sales taxes; the University of California for field studies of barter groups; and the New York Adult Education Council and the Committee on the Use of Leisure Time for their general programs. In addition, the Foundation arranged for visits to the United States by certain foreign authorities on social and economic subjects, in order that American institutions might profit by their comment and advice.